

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2021

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

December 31, 2021

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UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

ADMINISTRATION'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

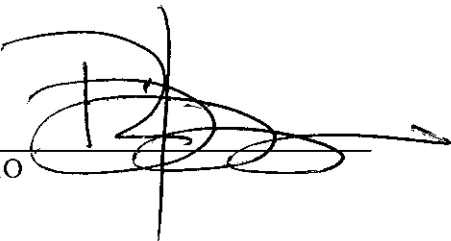
To the Members of Council, Inhabitants and Ratepayer of
the United Counties of Stormont, Dundas and Glengarry

Administration is responsible for the preparation and presentation of the accompanying financial statements, including responsibility for significant accounting judgments and estimates in accordance with Canadian public sector accounting standards. This responsibility includes selecting appropriate accounting principles and methods, and making decisions affecting the measurement of transactions in which objective judgment is required.

In discharging its responsibilities for the integrity and fairness of the financial statements, Administration designs and maintains the necessary accounting systems and related internal controls to provide reasonable assurance that transactions are authorized, assets are safeguarded and financial records are properly maintained to provide reliable information for the preparation of financial statements.

The United Counties of Stormont, Dundas and Glengarry's Council is responsible for overseeing Administration in the performance of its financial reporting responsibilities, and for approving the financial statements. The Council fulfils these responsibilities by reviewing the financial information prepared by Administration and discussing relevant matters with Administration and external auditors.

MNP LLP is appointed by the Council to audit the financial statements and report directly to them; their report follows. The external auditors have full and free access to, and meet periodically and separately with, both the Council and Administration to discuss their audit findings.


CAO


Director of Finance/Treasurer

To the Members of Council, Inhabitants and Ratepayers of the United Counties of Stormont, Dundas and Glengarry:

Opinion

We have audited the consolidated financial statements of United Counties of Stormont, Dundas and Glengarry and those of the Library Board and the Police Board (collectively referred to as the "Counties"), which comprise the consolidated statement of financial position as at December 31, 2021, and the consolidated statements of financial activities, change in net financial assets, cash flows and related schedules for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the Counties as at December 31, 2021, and the results of its consolidated operations, change in its net financial assets and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Consolidated Financial Statements section of our report. We are independent of the Counties in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Counties's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Counties or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Counties's financial reporting process.

Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Counties's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Counties's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Counties to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Counties to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Cornwall, Ontario
June 29, 2022

MNP LLP

Chartered Professional Accountants
Licensed Public Accountants

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY
CONSOLIDATED STATEMENT OF FINANCIAL POSITION

As at December 31, 2021

	2021	2020
NET FINANCIAL ASSETS		
Assets		
Cash	\$ 29,711,777	\$ 28,681,964
Accounts receivable	6,434,138	1,345,079
	36,145,915	30,027,043
 Liabilities		
Accounts payable	4,929,903	2,521,027
Deferred revenue - obligatory reserve funds (Note 2)	1,341,455	1,258,768
Future employment benefits payable	14,658	23,387
Municipal debt (Note 3)	7,641	12,467
	6,293,657	3,815,649
Net Financial Assets	29,852,258	26,211,394
 Non-Financial Assets		
Tangible capital assets	126,990,626	118,185,209
Inventory	1,933,211	2,391,857
Prepaid expenses	287,048	113,026
	129,210,885	120,690,092
Accumulated Surplus	\$ 159,063,143	\$ 146,901,486

See Accompanying Notes

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY
CONSOLIDATED STATEMENT OF FINANCIAL ACTIVITIES

For the year ended December 31, 2021

	BUDGET 2021	ACTUAL 2021	ACTUAL 2020
REVENUE			
Taxation	\$ 51,070,910	\$ 51,115,784	\$ 50,867,254
Fees and service charges	3,173,493	5,235,019	3,767,470
Grants	4,835,060	6,075,541	2,979,850
Investment income	281,380	265,407	296,338
Rents and other	44,105	44,006	21,927
	59,404,948	62,735,757	57,932,839
EXPENSES			
General government	6,079,374	3,980,659	3,394,743
Protection to persons and property	12,293,588	11,979,984	11,803,441
Transportation services	22,053,182	24,406,061	20,929,460
Health services	6,269,257	6,268,651	5,871,842
Social and family services	1,872,946	1,892,123	1,569,491
Social housing	1,686,304	1,650,840	1,619,426
Recreation and cultural services	3,072,461	2,729,537	2,679,785
Planning and development	1,707,248	1,280,152	1,081,644
	55,034,360	54,188,007	48,949,832
OTHER REVENUE FOR CAPITAL PURPOSES			
Deferred revenue earned (Note 2)	2,072,680	4,065,207	1,982,564
Gain (loss) on disposal of tangible capital assets	60,000	(451,300)	(258,169)
	2,132,680	3,613,907	1,724,395
SURPLUS FOR THE YEAR	6,503,268	12,161,657	10,707,402
ACCUMULATED SURPLUS, beginning of year	146,901,486	146,901,486	136,194,084
ACCUMULATED SURPLUS, end of year	\$ 153,404,754	\$ 159,063,143	\$ 146,901,486

See Accompanying Notes

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY
CONSOLIDATED STATEMENT OF CHANGE IN NET FINANCIAL ASSETS

For the year ended December 31, 2021

	BUDGET 2021	ACTUAL 2021	ACTUAL 2020
Surplus for the year	\$ 6,503,268	\$ 12,161,657	\$ 10,707,402
Amortization of tangible assets	10,514,248	10,763,927	10,345,854
Acquisition of tangible capital assets	(24,833,910)	(20,436,949)	(15,455,978)
Proceeds on disposal of tangible capital assets	60,000	53,926	68,418
Loss (gain) on disposals of tangible capital assets	(60,000)	451,300	258,169
Transfer of WIP to tangible capital assets	-	362,379	96,598
Change in inventory	-	458,645	118,040
Change in prepaid expenses	-	(174,021)	9,281
Increase (decrease) in net financial assets	(7,816,394)	3,640,864	6,147,784
Net financial assets, beginning of year	26,211,394	26,211,394	20,063,610
Net financial assets, end of year	\$ 18,395,000	\$ 29,852,258	\$ 26,211,394

See Accompanying Notes

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY
CONSOLIDATED STATEMENT OF CASH FLOWS

For the year ended December 31, 2021

	2021	2020
CASH FROM OPERATING ACTIVITIES		
Surplus for the year	\$ 12,161,657	\$ 10,707,402
Items not affecting cash		
Amortization expense	10,763,927	10,345,854
Loss on disposal of tangible capital assets	451,300	258,169
Changes in non-cash working capital balances		
Accounts receivable	(5,089,059)	1,394,511
Accounts payable	2,408,880	(25,690)
Deferred revenue - obligatory reserve funds	82,687	1,258,768
Future employment benefits payable	(8,731)	(48,103)
Inventory	458,645	118,040
Prepaid expenses	(174,023)	9,281
	21,055,283	24,018,232
CASH USED IN FINANCING ACTIVITIES		
Repayment of capital lease	(4,826)	(4,825)
CASH USED IN CAPITAL ACTIVITIES		
Proceeds on disposal of tangible capital assets	53,926	68,418
Acquisition of tangible capital assets	(20,436,949)	(15,455,978)
Transfer of WIP to tangible capital assets	362,379	96,598
	(20,020,644)	(15,290,962)
INCREASE IN CASH AND EQUIVALENT	1,029,813	8,722,445
CASH AND EQUIVALENT, beginning of year	28,681,964	19,959,519
CASH AND EQUIVALENT, end of year	\$ 29,711,777	\$ 28,681,964

See Accompanying Notes

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

CONSOLIDATED SCHEDULE OF TANGIBLE CAPITAL ASSETS

For the year ended December 31, 2021

	Land and Land Improvements	Buildings	Vehicles	Equipment	Street Lights	Roads	Storm Drains	Bridges	Construction in Process	2021	2020
Cost											
Balance, beginning of year	\$ 1,581,233	\$ 10,343,272	\$ 8,166,830	\$ 4,293,803	\$ 1,252,243	\$ 220,815,339	\$ 5,216,533	\$ 36,729,219	\$ 608,057	\$ 289,006,529	\$ 280,224,367
Additions during the year	560,183	74,030	556,440	115,337	-	12,100,318	201,882	2,989,947	3,838,812	20,436,949	15,455,978
Disposals during the year	-	-	145,530	-	-	4,873,196	-	152,975	362,379	5,534,080	6,673,816
Balance, end of year	2,141,416	10,417,302	8,577,740	4,409,140	1,252,243	228,042,461	5,418,415	39,566,191	4,084,490	303,909,398	289,006,529
Accumulated Amortization											
Balance, beginning of year	230,791	5,045,597	5,568,005	2,918,002	504,996	139,228,596	2,448,103	14,877,230	-	170,821,320	166,726,097
Amortization during the year	12,142	243,136	456,754	219,029	36,163	8,933,590	101,621	761,492	-	10,763,927	10,345,854
Amortization on disposals	-	-	145,530	-	-	4,397,803	-	123,142	-	4,666,475	6,250,631
Balance, end of year	242,933	5,288,733	5,879,229	3,137,031	541,159	143,764,383	2,549,724	15,515,580	-	176,918,772	170,821,320
Net book value 2021	\$ 1,898,483	\$ 5,128,569	\$ 2,698,511	\$ 1,272,109	\$ 711,084	\$ 84,278,078	\$ 2,868,691	\$ 24,050,611	\$ 4,084,490	\$ 126,990,626	\$ 118,185,209
Net book value 2020	\$ 1,350,442	\$ 5,297,675	\$ 2,598,825	\$ 1,375,801	\$ 747,247	\$ 81,586,743	\$ 2,768,430	\$ 21,851,989	\$ 608,057	\$ 118,185,209	

See Accompanying Notes

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

CONSOLIDATED SCHEDULE OF TANGIBLE CAPITAL ASSETS

For the year ended December 31, 2021

	Buildings	Development	Library	Planning	POA	Roads	Treasury & IT	2021	2020
Cost									
Balance, beginning of year	\$ 3,349,025	\$ 25,369	\$ 2,851,688	\$ 971,600	\$ -	\$ 281,256,597	\$ 552,250	\$ 289,006,529	\$ 280,224,367
Additions during the year	140,211	-	115,337	228,858	-	19,952,543	-	20,436,949	15,455,978
Disposals during the year	-	-	-	-	-	5,534,080	-	5,534,080	6,673,816
Balance, end of year	3,489,236	25,369	2,967,025	1,200,458	-	295,675,060	552,250	303,909,398	289,006,529
Accumulated Amortization									
Balance, beginning of year	2,024,770	24,100	2,111,318	3,120	-	166,254,251	403,761	170,821,320	166,726,097
Amortization during the year	79,783	1,268	146,756	780	-	10,492,836	42,504	10,763,927	10,345,854
Amortization on disposals	-	-	-	-	-	4,666,475	-	4,666,475	6,250,631
Balance, end of year	2,104,553	25,368	2,258,074	3,900	-	172,080,612	446,265	176,918,772	170,821,320
Net book value 2021	\$ 1,384,683	\$ 1	\$ 708,951	\$ 1,196,558	\$ -	\$ 123,594,448	\$ 105,985	\$ 126,990,626	\$ 118,185,209
Net book value 2020	\$ 1,324,255	\$ 1,269	\$ 740,370	\$ 968,480	\$ -	\$ 115,002,346	\$ 148,489	\$ 118,185,209	

See Accompanying Notes

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY
CONSOLIDATED SCHEDULE OF ACCUMULATED SURPLUS

For the year ended December 31, 2021

	2021	2020
Surpluses		
Operating surplus	\$ -	\$ -
Stormont, Dundas and Glengarry County Library Board	441,041	207,363
Stormont, Dundas and Glengarry Police Services Board	273,428	178,308
Unfunded liabilities to be recovered from future revenues		
Future employment benefits payable	(14,658)	(23,387)
Total surpluses	699,811	362,284
Reserves		
Reserves set aside for specific purposes by Council:		
Working capital	7,110,962	6,324,884
Sick leave (Note 3)	-	11,548
Capital expenditure	6,500,000	6,500,000
Roads	13,445,262	11,351,380
Library	63,742	70,440
Tax rate stabilization	1,565,793	1,565,793
Buildings	561,634	621,634
Other	2,132,954	1,920,781
Total reserves	31,380,347	28,366,460
Invested in tangible capital assets		
Tangible capital assets	126,990,626	118,185,209
Less: related debt	(7,641)	(12,467)
Total invested in tangible capital assets	126,982,985	118,172,742
ACCUMULATED SURPLUS	\$ 159,063,143	\$ 146,901,486

See Accompanying Notes

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY
CONSOLIDATED SCHEDULE OF CHANGE IN ACCUMULATED SURPLUS

For the year ended December 31, 2021

	Surpluses	Reserves	Invested in Tangible Capital Assets	2021	2020
Balance, beginning of year	\$ 362,284	\$ 28,366,460	\$ 118,172,742	\$ 146,901,486	\$ 136,194,084
Surplus for the year	12,161,657	-	-	12,161,657	10,707,402
Reserves used for operations	2,599,907	(2,599,907)	-	-	-
Transfer to reserves	(5,613,794)	5,613,794	-	-	-
Current year funds used for tangible capital assets	(20,436,949)	-	20,436,949	-	-
Amortization of tangible capital assets	10,763,927	-	(10,763,927)	-	-
Disposal of tangible capital assets	867,605	-	(867,605)	-	-
Repayment of municipal debt	(4,826)	-	4,826	-	-
Change in accumulated surplus	337,527	3,013,887	8,810,243	12,161,657	10,707,402
Balance, end of year	\$ 699,811	\$ 31,380,347	\$ 126,982,985	\$ 159,063,143	\$ 146,901,486

See Accompanying Notes

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

CONSOLIDATED SCHEDULE OF SEGMENTED DISCLOSURE

For the year ended December 31, 2021

	General Government	Protection Services	Transportation Services	Health Services	Social and Family Services	Social Housing	Recreation and Cultural Services	Planning and Development	2021	2020
REVENUE										
Taxation	\$ 3,126,760	\$ 9,694,821	\$ 24,539,141	\$ 6,269,257	\$ 1,872,946	\$ 1,626,304	\$ 2,804,182	\$ 1,182,373	\$ 51,115,784	\$ 50,867,254
Fees and service charges	74,637	2,374,132	2,419,963	-	-	-	52,837	313,450	5,235,019	3,767,470
Grants	1,799,287	28,993	4,071,683	-	-	-	171,855	3,723	6,075,541	2,979,850
Investment income	265,407	-	-	-	-	-	-	-	265,407	296,338
Rents and other	12,030	-	-	-	-	-	5,683	26,293	44,006	21,927
	5,278,121	12,097,946	31,030,787	6,269,257	1,872,946	1,626,304	3,034,557	1,525,839	62,735,757	57,932,839
EXPENSES										
Wages and benefits	1,841,788	622,067	3,599,164	-	-	-	1,639,940	552,091	8,255,050	7,786,977
Materials and services	331,664	311,972	10,183,337	-	-	-	897,759	698,048	12,422,780	9,135,807
Contracted services	1,287,612	10,507,476	-	27,425	-	-	9,606	-	11,832,119	11,904,257
Insurance and financial costs	228,943	17,970	130,722	-	-	-	8,124	8,881	394,640	305,410
Third party transfers	167,097	520,499	-	6,241,226	1,892,123	1,650,840	27,352	20,352	10,519,489	9,471,527
Amortization	123,555	-	10,492,838	-	-	-	146,756	780	10,763,929	10,345,854
	3,980,659	11,979,984	24,406,061	6,268,651	1,892,123	1,650,840	2,729,537	1,280,152	54,188,007	48,949,832
OTHER REVENUE										
Deferred revenue earned	-	-	4,065,207	-	-	-	-	-	4,065,207	1,982,564
Loss on disposal of tangible capital assets	-	-	(451,300)	-	-	-	-	-	(451,300)	(258,169)
	-	-	3,613,907	-	-	-	-	-	3,613,907	1,724,395
SURPLUS (DEFICIT) FOR THE YEAR										
	\$ 1,297,462	\$ 117,962	\$ 10,238,633	\$ 606	\$ (19,177)	\$ (24,536)	\$ 305,020	\$ 245,687	\$ 12,161,657	\$ 10,707,402

See Accompanying Notes

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2021

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The consolidated financial statements are prepared in accordance with Canadian public sector accounting standards and include the following significant accounting policies:

(a) Basis of consolidation

(i) Consolidated entities

These consolidated financial statements reflect the assets, liabilities, sources of funding and expenditures and include the activities of all committees of Council and the following local boards:

Stormont, Dundas and Glengarry County Library Board
Stormont, Dundas and Glengarry Police Services Board

All interfund assets and liabilities and sources of financing and expenditures have been eliminated with the exception of any funds of the Counties which results in consolidated interest income and expenditures during the year.

(ii) Non-consolidated entities

Eastern Ontario Health Unit

(iii) Accounting for school board transactions

The taxation, other revenues, expenses, assets and liabilities with respect to the operations of the school boards are not reflected in the balances of these consolidated financial statements.

(b) Accrual basis of accounting

Revenues and expenses are reported on the accrual basis of accounting. The accrual basis of accounting recognizes revenues as they become available and measurable; expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.

(c) Taxation and related revenue

Property tax billings are issued by the Counties based on assessment rolls prepared by the Municipal Property Assessment Corporation ("MPAC") and collects property tax revenue billed through the lower tier municipalities. The authority to levy and collect property taxes is established under the *Municipal Act 2001*, the *Assessment Act*, the *Education Act* and other legalisation.

Taxation revenue consists of non-exchange transactions and is recognized in the period to which the assessment relates and a reasonable estimate of the amounts can be made. Annual taxation revenue also includes adjustments related to reassessments and appeals to prior years' assessments.

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2021

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

(d) Government transfers

Government transfers are the transfer of assets from other levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or the result of a direct financial return. The Counties recognize a government transfer as revenue when the transfer is authorized and all eligibility criteria, if any, have been met. A government transfer with stipulations giving rise to an obligation that meets the definition of a liability is recognized as a liability. In such circumstances, the Counties recognize revenue as the liability is settled.

(e) Fees and service charges

Fees and service charges are recognized when the activity is performed or when the services are rendered. Examples include, but are not limited to, Provincial Offenses Act fines, rental revenue, permits, and other fees from various recreation programs.

(f) Investment income

Investment income earned on surplus funds is reported as revenue in the period earned. Investment income earned on obligatory funds such as parkland allowances and gas tax funds is added to the associated funds and forms part of the respective deferred revenue, obligatory reserve fund balances.

(g) Cash and cash equivalents

Cash and cash equivalents is defined as cash on hand, cash on deposit and short term investments, which includes guaranteed investment certificates with maturities of three months or less.

(h) Deferred revenue

Deferred revenue represents government transfers that have been received for specific purposes, but the respective expenses have not been incurred to date. These amounts will be recognized as revenues in the year the expenses are incurred.

(i) Future employment benefits

Employee benefits include vacation entitlement and sick leave benefits. Vacation and sick leave benefits are accrued in accordance with the Counties' policy. The Counties account for their participation in the Ontario Municipal Employees Retirement System (OMERS) as a defined contribution plan.

(j) Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year, and are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the change in net financial assets for the year.

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY
NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2021

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

(j) Non-financial assets (Continued)

(i) Tangible capital assets

Tangible capital assets are recorded at cost, which includes all amounts that are directly attributable to the acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets are amortized on a straight-line basis over their estimated useful lives as follows:

Land improvements	25 to 40 years
Buildings	10 to 50 years
Vehicles	4 to 20 years
Equipment	
General equipment	3 to 30 years
Library materials	7 years
Leased assets	5 to 40 years
Computer hardware and software	3 years
Storm drains	50 years
Street lights	30 years
Transportation	
Roads	10 to 50 years
Bridges and structures	25 to 75 years

A full month of amortization is charged in the month of acquisition and continues until fully depreciated or disposed. Assets under construction are not amortized until the asset is available for productive use, at which time they are capitalized.

The Counties have a capitalization threshold of \$50,000, based on the asset class so that individual tangible capital assets of lesser value are expensed, unless they are pooled because, collectively, they have significant value, or for operational reasons.

(ii) Works of art and historical treasures

The Counties own various works of art and historical treasures dating back to 1850. The Counties also own a Harkness historical clock from 1893. Works of art and historical treasures are not recorded in the Counties' consolidated financial statements.

(iii) Contributions of tangible capital assets

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt, and that fair value is also recorded as revenue. Similarly, transfers of assets to third parties are recorded as an expense equal to the net book value of the asset as of the date of the transfer.

(iv) Leases

Leases are classified as capital or operating leases. Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred.

(v) Inventory

Inventory held for consumption is recorded at the lower of cost or replacement cost.

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2021

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

(k) Liability for contaminated sites

A liability for contaminated sites arises when contamination is being introduced into the air, soil, water or sediment of a chemical, organic or radioactive material or live organism that exceeds the maximum acceptable concentrations under an environmental standard. A liability for remediation of contaminated sites is recognized when all of the following criteria are met:

- (i) An environmental standard exists;
- (ii) Contamination exceeds the environmental standard;
- (iii) The Counties are directly responsible, or accepts responsibility to remediate the site;
- (iv) The Counties expect that future economic benefits will be given up; and
- (v) A reasonable estimate of the amount can be made.

Liabilities are accrued to record the estimated costs related to the management and remediation of contaminated sites. The liability estimate includes costs that are directly attributable to the remediation activities and includes integral post-remediation operation, maintenance and monitoring costs that are a part of the remediation strategy for the contaminated site. The costs that would be included in a liability are:

- Costs directly attributable to remediation activities (for example, payroll and benefits, equipment and facilities, materials, and legal and other professional services); and
- Costs of tangible capital assets acquired as part of remediation activities to the extent they have no other alternative use.

The measurement of a liability is based on estimates and professional judgment. The liability is recorded net of any expected recoveries. The carrying amount of a liability is reviewed at each financial reporting date with any revisions to the amount previously recognized accounted for in the period in which revisions are made.

A contingency is disclosed if all of the above criteria are not met.

(l) Measurement uncertainty (use of estimates)

The preparation of financial statements in conformity with Canadian public sector accounting standards requires administration to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the consolidated financial statements, and the reported amounts of revenues and expenses during the current period. These estimates are reviewed periodically and adjustments are made to income as appropriate in the year they become known. Significant items subject to such estimates and assumptions include the estimated useful life of tangible capital assets, the valuation of allowances for doubtful taxes and accounts receivable, and the valuation of inventories. Actual results could differ from these estimates.

(m) Segments

The Counties conducts its operations through eight reportable segments: General Government, Protection Services, Transportation Services, Health Services, Social and Family Services, Social Housing, Recreation and Cultural Services, and Planning and Development. These segments are established by senior management to facilitate the achievement of the Counties' long-term objectives to aid in resource allocation decisions and to assess operational performance.

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY
NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2021

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

(n) Future accounting pronouncements

Financial instruments

PS 3450 established recognition, measurement, and disclosure requirements for derivative and non-derivative financial instruments. The standard required fair value measurement of derivatives and equity instruments that are quoted in an active market; all other financial instruments can be measured at cost/amortized cost or fair value at the election of the government. Unrealized gains and losses are presented in a new statement of remeasurement gains and losses. There is the requirement to disclose the nature and extent of risks arising from financial instruments and clarification is given for the de-recognition of financial liabilities.

This standard is effective for fiscal years beginning on or after April 1, 2022. Early adoption is permitted.

Asset Retirement Obligations

PS 3280 establishes standards on how to account for and report a liability for asset retirement obligations (ARO). As asset retirement obligations associated with landfills are included in the scope of PS 3280, PS 3270 Solid Waste Landfill Closure and Post-Closure Liability will be withdrawn. The main features of this standard are as follows:

- An ARO represents a legal obligation associated with the retirement of a tangible capital asset.
- Asset retirement costs increase the carrying amount of the related tangible capital asset and are expensed in a rational and systematic manner.
- When an asset is no longer in productive use, the associated asset retirement costs are expensed.
- Measurement of the ARO liability should result in the best estimate of the amount required to retire a tangible capital asset at the financial statement date.
- Subsequent measurement of the ARO liability results in either a change in the carrying amount of the related tangible capital asset or an expense. The accounting treatment depends on the nature of the remeasurement and whether the asset remains in productive use.

This standard is effective for fiscal years beginning on or after April 1, 2022. Early adoption is permitted.

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2021

2. DEFERRED REVENUE - OBLIGATORY RESERVE FUNDS

A requirement of Canadian public sector accounting standards is that obligatory reserve funds be reported as deferred revenue. This requirement is in place as provincial legislation restricts how these funds may be used and under certain circumstances these funds may possibly be refunded. The balance in the obligatory reserve funds represent funds set aside under the federal gas tax reserve and COVID 19 funding; transactions are summarized as follows:

Gas Tax	2021	2020
Balance, beginning of year	\$ -	\$ -
Grants received	4,065,207	1,982,564
Deferred revenue earned	(4,065,207)	(1,982,564)
Balance, end of year	\$ -	\$ -

COVID-19 funding	2021	2020
Balance, beginning of year	\$ 1,258,768	\$ -
Grants received	1,110,049	1,887,300
Deferred revenue earned	(1,027,362)	(628,532)
Balance, end of year	\$ 1,341,455	\$ 1,258,768

Balance of deferred revenue - obligatory reserve fund, end of year	\$ 1,341,455	\$ 1,258,768
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3. MUNICIPAL DEBT

(a) The balance of municipal debt reported on the Consolidated Statement of Financial Position is made up of the following:

	2021	2020
Capital lease obligations on vehicles, 0% interest, secured by assets, maturing July 2023	\$ 7,641	\$ 12,467

Principal payment due in the next two years are as follows:

2022	\$ 4,926
2023	2,715
	\$ 7,641

(b) The municipal debt reported in (a) of this note is payable from general municipal revenues.

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2021

4. PENSION AGREEMENTS

The Counties are a member of the Ontario Municipal Employees Retirement System (OMERS) which is a multi-employer retirement plan. The plan is a contributory defined benefit plan that specifies the amount of retirement benefit to be received by the employees based on the length of service and rates pay. Employers and employees contribute to the plan. Since any surpluses or deficits are a joint responsibility of all Ontario municipalities and their employees, the Counties do not recognize any share of the OMERS pension deficit of \$3.1 billion (2020 - \$3.2 billion) in these consolidated financial statements.

The employer amount contributed to OMERS for 2021 was \$551,045 (2020 - \$525,907) for current service and is included as an expense on the Consolidated Statement of Financial Activities.

5. PROVINCIAL OFFENCES

The Counties are the service provider for Provincial Offences on behalf of the Counties and the City of Cornwall. The provision of service began February 4, 2001. The net revenues are shared based on the share of population pursuant to the agreement between the City of Cornwall and the Counties.

	2021	2020
Revenue	\$ 2,272,615	\$ 1,705,704
Expenses	1,029,190	953,324
	\$ 1,243,425	\$ 752,380
Net revenue is shared as follows:		
United Counties of Stormont, Dundas and Glengarry	\$ 722,926	\$ 438,879
City of Cornwall	520,499	313,501
	\$ 1,243,425	\$ 752,380

6. BUDGET FIGURES

The 2021 budget amounts that were approved on February 16, 2021 were established for Capital, Reserves and Reserve Funds and are based on a project-oriented basis, the costs of which may be carried out over one or more years.

7. FINAL SETTLEMENTS

The Counties have services provided by third party service providers such as land ambulance, homes for the aged, social housing, social services and policing. As well, the Province of Ontario provides funding for the current year that requires a final settlement. Some of these final settlements may not be known at the date of these consolidated financial statements. Administration has recorded an estimate of the settlements not yet finalized for 2021. Any adjustments required as a result of differences between the estimates and the final settlements will be recorded in next year's consolidated financial statements.

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2021

8. OPERATING EXPENSES BY OBJECT

	BUDGET 2021	ACTUAL 2021	ACTUAL 2020
Wages and benefits	\$ 6,720,540	\$ 8,255,050	\$ 7,786,977
Materials and services	13,847,609	12,422,780	9,135,807
Contracted services	12,091,784	11,832,119	11,904,257
Insurance and financial costs	338,588	394,640	305,410
Third party transfers	11,521,591	10,519,489	9,471,527
Amortization	10,514,248	10,763,929	10,345,854
	\$ 55,034,360	\$ 54,188,007	\$ 48,949,832

9. OPERATING SURPLUS

The total operating surplus for the fiscal year ending December 31, 2021 was \$1,304,775. The general surplus of \$975,978 was transferred to reserves. The Library Board surplus of \$233,677 was allocated to the Library board surplus and the Police Services Board surplus of \$95,120 was allocated from the Police services board's surplus.

	BUDGET 2021	ACTUAL 2021	ACTUAL 2020
Surplus for the year	\$ 6,503,268	\$ 12,161,657	\$ 10,707,402
Funds transferred to reserves	(308,200)	(4,637,817)	(7,131,281)
Reserves used for operations	8,092,727	2,599,907	2,113,823
Change in future employment benefits payable	-	(8,729)	(48,103)
Acquisition of tangible capital assets	(24,833,910)	(20,436,949)	(15,455,978)
Transfer of work in progress to tangible capital assets	-	362,379	96,598
Amortization expense	10,514,248	10,763,927	10,345,854
Loss on sale of tangible capital assets	(60,000)	451,300	258,169
Proceeds on sale of tangible capital assets	60,000	53,926	68,418
Principal payments on municipal debt	-	(4,826)	(4,825)
Operating surplus (deficit) for the year	(31,867)	1,304,775	950,077
Transfer from (to) Library board surplus	-	(233,677)	(146,677)
Transfer from (to) Police services board surplus	31,867	(95,120)	60,588
General surplus (deficit) for the year	-	975,978	863,988
Transfer to reserves	-	(975,978)	(863,988)
Operating surplus, end of year	\$ -	\$ -	\$ -

10. SEGMENTED INFORMATION

The Counties are responsible for providing a range of services to their citizens. For management reporting purposes the Counties' operations and activities are organized and reported by department. These departments are reported by functional area in the body of the consolidated financial statements similar to reporting reflected in the Ontario Financial Information Return. These functional areas represent segments for the United Counties of Stormont, Dundas and Glengarry and expended disclosure by object has been reflected in the schedule of segmented disclosure.

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2021

10. SEGMENTED INFORMATION (Continued)

For each segment separately reported, the segment revenue and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. Therefore, certain allocation methodologies are employed in the preparation of segmented financial information.

The accounting policies used in these segments are consistent with those followed in the preparation of the consolidated financial statements as disclosed in Note 1.

A brief description of each segment follows:

(a) General government

General government includes corporate services and governance of the Counties. Administration as a segment includes operating and maintaining municipal owned buildings, human resource management, legal, communications, information systems and technology, support to Council for policy development, by-law development in compliance with the Municipal Act, financial management reporting, monitoring and overall budget status as well as frontline reception and customer service.

(b) Protection services

Protection services includes police protection, and emergency measures and obligations under the Provincial Offenses Act.

(c) Transportation services

Transportation services includes administration and operation of traffic and parking services for the Counties. In addition, services are provided for the winter and summer road maintenance along with the repair and construction of the municipal roads system including bridges and culverts, as well as operation and maintenance of a fleet of vehicles and equipment for use in providing services to the Counties.

(d) Health services

Health services provide emergency medical services, land ambulance and funding for local public health organizations.

(e) Social and family services

Social and family services provide long-term care home at the Glen-Stor-Dun Lodge, and provincial programs such as social assistance and subsidized child care.

(f) Social housing

Social housing provide housing services for geared to income individuals in the United Counties of Stormont, Dundas and Glengarry.

(g) Recreation and cultural services

Recreation and cultural services includes libraries.

(h) Planning and development

Planning and development manages development for business interests, environmental concerns, heritage matters, local neighbourhoods and community development. It also facilitates economic development by providing services for the approval of all land development plans and the application and enforcement of the official plan.

UNITED COUNTIES OF STORMONT, DUNDAS AND GLENGARRY

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2021

11. COMMITMENTS

The Counties have committed to contribute up to \$4,000,000 for capital improvements to a long-term care facility within Stormont, Dundas and Glengarry. The commitment is payable in installments according to the following schedule:

At start of construction project	\$	1,000,000
At 50% completion of project	\$	2,000,000
At 75% completion of project	\$	1,000,000

The Counties have committed to contribute up to \$2,500,000 for capital improvements to a second long-term care facility. The commitment is payable in installments according to the following schedule:

At start of construction project	\$	625,000
At 50% completion of project	\$	1,250,000
At 75% completion of project	\$	625,000

At December 31, 2021, \$6,500,000 has been set aside in the capital reserve to fund this commitment.

12. SIGNIFICANT EVENT

During the year, there was a global outbreak of COVID-19 (coronavirus), which has had a significant impact on businesses through the restrictions put in place by the Canadian, provincial and municipal governments regarding travel, business operations and isolation/quarantine orders.

The Counties received a provincial grant of \$1,110,049 of which \$1,027,362 was used to cover additional operating costs resulting from the pandemic. The Counties have an unspent balance remaining of \$1,341,455 in deferred revenues - obligatory reserve funds (Note 2).

At this time, it is unknown the extent of the impact the COVID-19 outbreak may have on the Counties as this will depend on future developments that are highly uncertain and that cannot be predicted with confidence. These uncertainties arise from the inability to predict the ultimate geographic spread of the disease, and the duration of the outbreak, including the duration of travel restrictions, business closures or disruptions, and quarantine/isolation measures that are currently, or may be put, in place by Canada and other countries to fight the virus. While the extent of the impact is unknown, we anticipate this outbreak may cause reduced customer demand, supply chain disruptions, staff shortages, and increased government regulations, all of which may negatively impact the Counties' financial condition.